

Message Text

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ACTION ARA-10

INFO OCT-01 EUR-12 ISO-00 SS-15 SP-02 PER-01 SIG-01
A-01 MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/079 W
-----022003Z 038154 /41

R 011645Z MAR 77
FM AMCONSUL CURACAO
TO SECSTATE WASHDC 3182
INFO AMEMBASSY THE HAGUE

C O N F I D E N T I A L SECTION 1 OF 3 CURACAO 0200/1

E.O. 11652: GDS
TAGS: AMGT, PFOR, NA
SUBJECT: ANNUAL POLICY AND RESOURCE ASSESSMENT

REF: STATE 038356, STATE 045461, STATE 059008, STATE 038338

1. AS REQUESTED IN REFTELS, THE FOLLOWING PARM IS SUBMITTED:

PART I - POLICY ASSESSMENTS

A. U.S. INTERESTS

1. TO MAINTAIN EXISTING ENERGY SOURCES AS A CONTRIBUTOR TO U.S. ECONOMIC PROSPERITY.
2. POLITICAL STABILITY IN THE CARIBBEAN.

B. OVERVIEW

IN MY VIEW, THE U.S. GOVERNMENT POSITION
VIS-A-VIS THE NETHERLANDS ANTILLES SHOULD REMAIN
BASICALLY UNCHANGED. WE SHOULD MAINTAIN A LOW
PROFILE IN REGARD TO ANTILLEAN AFFAIRS AND
ANTILLEAN/DUTCH RELATIONSHIPS, INSISTING THAT
ANTILLEAN DEFENSE AND ANTILLEAN WELFARE ARE,
AND MUST REMAIN, A DUTCH RESPONSIBILITY.
HOWEVER, USG SHOULD, IN APPROPRIATE WAYS, BE
SUPPORTIVE OF DUTCH AND ANTILLEAN LONG TERM

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PLANS FOR INDEPENDENCE. USG SHOULD AVOID ANY
INVOLVEMENT IN CURRENT ISSUE OF UNILATERALLY
PROCLAIMED ARUBAN INDEPENDENCE.

OF PARTICULAR IMPORTANCE TO USG ARE: ACCESS TO
CRUDE AND REFINED OIL PRODUCTS; NA POLITICAL
STABILITY; CONTINUED AVAILABILITY TO U.S. AIR

FORCE AND NAVY OF THE NA'S SEVERAL EXCELLENT AIRPORT AND SEAPORT FACILITIES AT CURACAO, ARUBA AND ST. MAARTEN. TO THIS LIST SHOULD ALSO BE ADDED CONTINUED GNA COOPERATION TO INTER-DICT ILLICIT NARCOTIC SHIPMENTS TO THE U.S.

THE ARUBAN ISSUE. ALTHOUGH USG DESIRES A POLITICALLY STABLE AND UNITED NETHERLANDS ANTILLES--BOTH BEFORE AND AFTER ANY EVENTUAL INDEPENDENCE--OUR COMMITMENT TO THIS OBJECTIVE MUST NOT BE SO FORCEFUL AS TO PRECLUDE FUTURE DEALINGS WITH AN AUTONOMOUS OR INDEPENDENT ARUBA, CONSIDERED AT PRESENT AS AN UNLIKELY OCCURRENCE. AN INDEPENDENT ARUBA WOULD DOUBTLESS SEEK U.S. RECOGNITION AND AID, AND COULD BE EXPECTED NOT TO INTERFERE WITH U.S. ACCESS TO ITS REFINED OIL PRODUCTION OR TO THE CRUDE OIL THAT IT STORES AND TRANSSHIPS. HENCE, OBVIOUS AND HEAVY-HANDED U.S. OPPOSITION TO ARUBAN INDEPENDENCE EFFORTS SHOULD BE AVOIDED.

C. OBJECTIVES

1. CONTINUED U.S. ACCESS TO THE NA REFINERIES AND TO THE CRUDE OIL SHIPPED VIA THE NA;
2. CONTINUED U.S. MILITARY ACCESS TO THE STRATEGICALLY WELL LOCATED HARBORS AND AIRPORTS OF THE NA--PARTICULARLY CURACAO AND ARUBA;
3. CONTINUED NA PROSPERITY AND POLITICAL STABILITY, AS A CONTRIBUTOR TO THE SECURITY AND STABILITY OF THE CARIBBEAN.

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D. COURSES OF ACTION

1. FAVORABLE AND HELPFUL ATTITUDE TOWARD GON EFFORTS TO KEEP THE NA ISLANDS TOGETHER;
2. RECOMMEND AGAINST U.S. LEGISLATION DEEMED AS WORKING TO THE DISADVANTAGE OF NA BY PLACING NA REFINERIES IN A COMPETITIVELY DISADVANTAGED ECONOMIC POSITION;
3. CONTINUE TO MAIN THE LOWEST POSSIBLE PROFILE IN OUR DEALINGS WITH NA.

E. ISSUES

1. THERE ARE NO OUTSTANDING US/NA ISSUES REQUIRING EARLY WASHINGTON DECISION AS DEFINED BY STATE 038356.

PART II - RESOURCE ASSESSMENTS

A. STATE

CONGEN CURACAO FUNCTIONS WITH A STAFF ALREADY CUT

TO THE BAREST MINIMUM. THE SPPORT COMMUNICATIONS
OFFICER SLOT, WHICH ALSO FULFILLS THE ADMINIS-
TRATIVE OFFICER FUNCTION, HAS BEEN VACANT SINCE JUNE
1976, AND MAY BE ELIMINATED. THE CONSUL GENERAL, BESIDES

ADMINISTERING THE POST, ALSO OVERSEES THE POST'S
MAJOR POLITICAL REPORTING RESPONSIBILITIES.
THE CONSULAR OFFICER DEVOTES FULL TIME TO
CONSULAR WORK, AND THE ECONOMIC COMMERCIAL OFFICER,
THOUGH PRIMARILY RESPONSIBLE FOR THE POST'S E/C
WORK, ALSO HANDLES CONSULAR AND ADMINISRATIVE
FUNCTIONS. THE JUNIOR CONSULAR OFFICER SPENDS
THE BULK OF HIS TIME ON ADMINISTRATION, BUT HE
TOO HAS SOME CONSULAR RESPONSIBILITIES AND SERVES
AS POST INFORMATION OFFICER.

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INFO OCT-01 EUR-12 ISO-00 SS-15 SP-02 PER-01 SIG-01
A-01 MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/079 W
-----022004Z 038266 /41

R 011720Z MAR 77
FM AMCONSUL CURACAO
TO SECSTATE WASHDC 3183
INFO AMEMBASSY THE HAGUE

C O N F I D E N T I A L SECTION 2 OF 3 CURACAO 0200/2

A SERIOUS STAFFING PROBLEM ARISES FROM THE FACT
THAT THERE ARE JUST 4 OFFICERS (INCLUDING THE PO)
TO COVER SIX ISLANDS SOME 500 MILES APART, THAT ARE
FAVORED BY THOUSANDS OF U.S. TOURISTS ANNUALLY,
AND THIS PROBLEM IS COMPOUNDED BY DIFFICULT AIR SCHED-
ULES, AND THE REQUIREMENTS OF MONTHLY CONSULAR VISITS
TO PRISONERS ON THREE OF THE ISLANDS. ON AT LEAST
TWO OCCASIONS IN THE PAST 6 MONTHS, BECAUSE OF
TRANSFERS, CONSULTATIONS AND SHIP VISITS, ONLY ONE
OFFICER HAS BEEN AVAILABLE FOR DUTY AT THE CONSULATE
GENERAL. YET THE POST REPORTS DIREC TO WASHINGTON
AND, BECAUSE OF INTERNAL ARRANGEMENTS BETWEEN
HOLLAND AND CURACAO, EXERCISES SOME OF THE FUNCTIONS
OF AN EMBASSY.

VARIOUS REASSIGNMENTS OF RESPONSIBILITIES ARE POSSIBLE, DEPENDING UPON THE RESPECTIVE SPECIALITIES AND INTERESTS OF THE TWO SENIOR OFFICERS.

FILLING OF THE SUPPORT COMMUNICATIONS/ADMINISTRATIVE VACANCY IN THE STAFF OF THE CONSULATE GENERAL WILL CONTRIBUTE TO THE ATTAINMENT OF U.S. OBJECTIVES IN THE NA. TRAVEL COSTS WHICH HAVE RISEN SUBSTANTIALLY IN THE PAST YEAR FOR REASONS ALLUDED TO, ARE EXPECTED
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TO REMAIN AT A HIGH LEVEL INTO THE INDEFINITE FUTURE.

B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

DOD. ONE ENLISTED MAN ASSIGNED TO ASSIST IN HANDLING OF DOD PURCHASED PETROLEUM PRODUCTS AND THEIR SHIPMENT TO DESTINATION. THIS MAN IS REGULARLY ASSISTED BY ADDITIONAL DOD PERSONNEL ON TDY ASSIGNMENTS TO CURACAO AS REQUIRED (ABOUT ONCE PER MONTH); ANOTHER DOD REPRESENTATIVE IS EXPECTED TO BE ASSIGNED TO CURACAO ON A PERMANENT BASIS BEFORE THE END OF THE CURRENT FISCAL YEAR.

AGRICULTURE. ONE REPRESENTATIVE IN CURACAO AT THE REQUEST OF GNA TO ASSIST IN CONTROL OF SCREW WORM INFECTION.

DEA. TWO OR THREE DEA REPS BASED IN CARACAS CARRY OUT TDY ASSIGNMENTS IN CURACAO AND ARUBA ON AN AVERAGE OF ONCE PER MONTH.

ALL OF THESE PROGRAMS ARE FUNDED BY THE USG AGENCIES INVOLVED; HOWEVER, SOME CONGEN ASSISTANCE IN THE ADMINISTRATIVE AREA--CLEARANCE OF EQUIPMENT AND VEHICLES, ARRANGEMENTS FOR RENTAL OF HOUSING AND CLEARANCE OF HOUSEHOLD EFFECTS, POUCH AND CABLE FACILITIES--IS REQUIRED.

PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING--NOT DEEMED FEASIBLE IN VIEW OF SMALL SIZE OF POST.

B. ALTHOUGH NO ADDITIONAL STAFFING REQUIRED AT THIS TIME, FILLING OF PRESENTLY VACANT SUPPORT COMMUNICATIONS OFFICER VACANCY WOULD, AS INDICATED PART II A
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(ABOVE), CONTRIBUTE TO SUCCESSFUL ACCOMPLISHMENT OF POST'S OBJECTIVES. INCREASED FUNDING--PARTICULARLY FOR TRAVEL NEEDS--WILL BE REQUESTED PER PART II, SECTION A. AS THE NA MOVES CLOSER TOWARD INDEPENDENCE, IT WILL BECOME ESSENTIAL THAT THE LIMITED CONSULATE GENERAL STAFF BE AS MOBILE AS POSSIBLE TO KEEP IN CONSTANT TOUCH WITH ECONOMIC AND POLITICAL TRENDS OF ALL THE ISLANDS AND NOT JUST OF CURACAO.

C. LOWER PRIORITY POSITIONS--NO SUBMISSION REQUIRED.

MISSION STAFFING CHART

AGENCY/ FUNCTION	AMER. OFF.	AMER. STAFF	FSL PROF.	FSL STAFF
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STATE				
EXECUTIVE	1A	1		
POLITICAL				
ECON/COM L	1		1	
ADMIN. (OF WHICH)	1B			5
COMMUNICATION	1C			
REGIONAL				
OFFICES				
CONSULAR	1		3	
OTHER AGENCIES				
USIS				
AGRIC	1			
TREAS				
JUST				
DOD	1			
AID				
OTHER				
(SPECIFY)				

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- A. ALSO FUNCTIONS AS POLITICAL OFFICER
- B. ASSIGNED AS CONSULAR OFFICER BUT PRIMARILY DOES ADMIN DUTIES
- C. VACANT SINCE JUNE 1976

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ACTION ARA-10

INFO OCT-01 EUR-12 ISO-00 SS-15 SP-02 PER-01 SIG-01

A-01 MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

/079 W

-----052325Z 074619 /61/41

R 011745Z MAR 77

FM AMCONSUL CURACAO

TO SECSTATE WASHDC 3184

INFO AMEMBASSY THE HAGUE

C O N F I D E N T I A L SECTION 3 OF 3 CURACAO 0200

C O R R E C T E D C O P Y FOR DELETING ALL FIGURES
IN COLUMN UNDER HEADING FSL PROF

PROJECTED 79

AGENCY/ FUNCTION	AMER. OFF.	AMER. STAFF	FSL PROF.	FSL STAFF
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STATE

EXECUTIVE	1	1		
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POLITICAL

ECON/COM'L	1		1	
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ADMIN. (OF WHICH)			5	
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COMMUNICATION		1A		
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SECURITY

REGIONAL

OFFICES

CONSULAR	2B		3	
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A. ALSO FUNCTIONS AS ADMIN OFFICER (CURRENTLY VACANT)

B. JUNIOR CONSULAR OFFICER IS RESPONSIBLE FOR BASIC POL
REPORTING PLUS USIS ACTIVITIES

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CERP 0001
Control Number: n/a
Copy: SINGLE
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Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977CURACA00200
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770115-0380
Format: TEL
From: CURACAO
Handling Restrictions: n/a
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Office: ACTION ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 38356, 77 STATE 45461, 77 STATE 59008, 77 STATE 38338
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2945623
Secure: OPEN
Status: NATIVE
Subject: ANNUAL POLICY AND RESOURCE ASSESSMENT
TAGS: AMGT, PFOR, PARM
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/ff5688ac-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009